



## **Philippine Commission on Women**

### **ACCOMPLISHMENT REPORT, FY 2010**

#### **Introduction**

For the year 2010, the Philippine Commission on Women (PCW) focused its efforts in formulating the Implementing Rules and Regulations (IRR) of the Magna Carta of Women (MCW) and advocacy for its adoption, reporting on the Beijing Platform for Action (BPfA) +15, and preparation of the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) combined 7<sup>th</sup> and 8<sup>th</sup> Report. It continued the delivery of its regular functions, which are: provision of technical assistance on gender mainstreaming to NGAs and LGUs, policy advocacy which includes development of policy briefs and attendance to public hearings and high-level meetings, provision of information services, and monitoring and evaluation of agency plans and programs.

#### **Major Accomplishments**

##### **MFO 1: POLICY DEVELOPMENT AND ADVOCACY**

Programs, projects and activities under this MFO ensure that: (a) national and international policies are integrated with Gender and Development (GAD) perspective; (b) collaborative activities with inter-agency mechanisms are conducted; (c) information systems are used for gender planning, policymaking and advocacy; and (d) public advocacy on gender issues is pursued.

##### **1. Advocacy for the passage of specific bills under the Women's Priority Legislative Agenda (WPLA)**

###### ***Magna Carta of Women IRR***

The IRR of Republic Act 9710 – An Act Providing for the Magna Carta of Women (MCW) was adopted by the PCW Board of Commissioners in a Special Board Meeting held on March 30, 2010. Full text of the document was published in *Malaya* and the *Manila Bulletin* on June 23 and June 25, 2010 respectively.

The IRR was finalized by the PCW in partnership with the Technical Drafting Committee (TDC) composed of duly designated representatives from the Commission on Human Rights, the Department of Social Welfare and Development, Department of the Interior and Local Government, two non-government organizations, and observers from both houses of Congress, formed in the last quarter of 2009. Taking off from the series of regional island-wide consultations for the IRR conducted in November to December 2009, a total of seven (7) TDC meetings and one (1) finalization write shop was conducted from January to March 2010, to finalize the document for consideration of the PCW Board. Prior to its adoption, the PCW Board

and Management Committee thoroughly discussed the content of the document in two (2) special Board meetings, called to fast track the approval of the IRR.

After facilitating the publication of the Implementing Rules and Regulations (IRR), the Commission collaborated with the United Nations Development Programme for its back to back launch with the Third Asia-Pacific Human Development Report “Power, Voice and Rights: A Turning Point for Gender Equality in Asia and the Pacific.” Held at the Manila Peninsula on July 8, 2010, the event also highlighted a forum on the political, economic, social and legal rights of women.

With the passage of the Magna Carta of Women (MCW) and the adoption of its implementing rules and regulations, the Commission renewed its commitment to support the passage of laws that eliminate or amend discriminatory laws, and promote, protect and fulfill the rights of women in the 15<sup>th</sup> Congress.

Consistent with Section 12 (Equal Treatment before the Law) of the MCW, which mandates the State to take steps to review and, when necessary, amend and/or repeal existing laws that are discriminatory to women within three (3) years from its effectivity, the PCW identified the following Women’s Priority Legislative Agenda (WPLA):

<b>Women’s Priority Legislative Agenda</b>
<ol style="list-style-type: none"><li><b>1. Reproductive Health</b></li><li><b>2. Amendment to RA 8353 or the Anti-Rape Law of 1997</b></li><li><b>3. Amendment to RA 7877 or the Anti-Sexual Harassment Law of 1995</b></li><li><b>4. Anti-Prostitution Bill / Amendment to Revised Penal Code Article 202 on Vagrancy and Prostitutes</b></li><li><b>5. Amendment to Revised Penal Code Articles 333, 334 and 344 on Adultery and Concubinage</b></li><li><b>6. Amendment to Revised Penal Code Article 351 on Pre-mature Marriages</b></li><li><b>7. Amendment and repeal of Family Code provisions that give preference to husband’s decisions over the wife</b></li><li><b>8. Domestic Workers’ Rights / Batas Kasambahay</b></li><li><b>9. Magna Carta of Workers in the Informal Economy</b></li><li><b>10. Local Sectoral Representation</b></li><li><b>11. Strengthening the Code of Muslim Personal Law, amending early and arranged marriages</b></li></ol>

Moving towards the enactment into law of the WPLA and other women-related bills, the PCW developed four (4) position papers and participated in five (5) Committee Hearings during this period, specifically on the following: Reproductive Health Bill; Anti-Prostitution Bill; Violence Against Women Consciousness Bill; Kasambahay Bill; and Informal Economy.

The Commission also forged partnership with the House of Representatives (H Rep) Committee on Women and Gender Equality in conducting the WPLA Forum on December 7, 2010.

Entitled *“Women’s Rights are Human Rights: Let’s Make them Real!”* the Forum generated positive response from the legislators who vowed to file their own or support pending bills that respond to the WPLA.

### ***Crafting and Passage of the ARMM GAD Code***

To facilitate the mainstreaming of a gender perspective in the context of Islam, the PCW collaborated with the Regional Sub-Committee of Gender and Development (RSCGAD) in ARMM to develop the ARMM GAD Code. Envisioned to put forward a more progressive guide in localizing CEDAW, the development of the ARMM GAD Code involved a series of write-shops and multi-sectoral consultation meetings with multi-sectoral groups in Mindanao. To assist the RSCGAD in enhancing the draft ARMM GAD Code, the PCW hired a local consultant to help in refining the content of the Code. The PCW also participated in the consultation on the ARMM GAD Code for the Province of Maguindanao and in the consultative meeting with the Muslim Religious Leaders (MRLs) in ARMM.

Regional Legislative Assembly Bill No. 55 or The Gender and Development Code of the Autonomous Region in Muslim Mindanao (ARMM GAD Code) was eventually approved in December 2010.

## **2. Development of policy issuances, circulars and guidelines on gender mainstreaming GAD planning and budgeting**

For the period, the PCW influenced eight (8) major policy documents to ensure their gender responsiveness.

- National Budget Memo (NBM)
- Local Budget Memorandum (LBM)
- National Expenditure Program (NEP)
- CSC MC 25-2010 – “Guidelines on the Availment of Special Leave Benefits for Women under RA 9710”
- Senate Bill No. 19 – “An Act Prohibiting Discrimination Against Persons on Account of Ethnic Origin and/or Religious Belief” by Sen. Trillanes IV
- Senate Bill No. 1213 – “An Act Prohibiting Discrimination Against Persons on Account of Ethnic Origin and/ or Religious Belief” by Sen. Villar
- Senate Bill No. 1342 – “An Act Prohibiting Religious or Racial Profiling” by Sen. Legarda
- Senate Bill No. 1342 – “An Act to Ensure Equal Employment Opportunities to Members of Indigenous Cultural Communities and Preference in Certain Cases and for Other Purposes” by Sen. Legarda

In coordination with other responsible agencies, the PCW also developed the following policy documents:

- Executive Order 865 “Creating the National Steering Committee on Women, Peace and Security and providing Funds Thereof”, signed by Pres. GMA on March 1, 2010 to implement the National Action Plan on Women, Peace and Security
- Guidelines on the Formulation, Implementation, Monitoring and Evaluation of the Gender and Development (GAD) Code

- Joint Memorandum Circular with DSWD, DILG, DepEd, DOH on the Guidelines in the Establishment of a Violence Against Women (VAW) Desk in Every Barangay

The Commission also worked towards the drafting of the following policy documents expected to be released in 2011:

- Guidelines on “Mainstreaming Gender Perspective in the Comprehensive Development Plan (CDP)” to effectively guide local government units in integrating gender perspective in local development planning process.
- Enhancement of the PCW-DBM-NEDA Joint Circular 2004-01 (Guidelines for the Preparation of Annual Gender and Development Plan and Budget of National Government Agencies).
- Enhancement of JMC 2001-01 (Guidelines for the Preparation of Annual Gender and Development Plan and Budget of Local Government Units) to implement the General Appropriations Act through 2 technical meetings and conduct of a learning session on performance-based budgeting.
- Initiated the drafting of the Guidelines on the Creation and Strengthening of the GAD Focal Point

Policy inputs were likewise provided to the following:

- Formulation of a Joint Circular between the Department of Interior and Local Government and CPW on Localizing the Institutional Mechanisms of the Magna Carta of Women.
- Drafting of Indigenous People’s Master Plan 2011-2016 developed by the National Commission on Indigenous Peoples to ensure gender-responsiveness
- International Covenant on Civil and Political Rights (ICCPR) Country Report 2003-2009, led by the Department of Justice as Chair of the ICCPR Cluster to ensure gender responsiveness
- 2<sup>nd</sup> Strategic Conversations – Bridging Research Policy and Practice, Conversations on Collaborative Frameworks on Labor and Governance; and
- Assessing Gender Issues In the Workplace: From Disparities To Discrimination

### **3. Collaborative activities conducted with members of inter-agency mechanisms to implement GAD laws, policies and programs**

#### ***Strengthening of Inter-Agency Committee on Gender Statistics***

As Chair of the Inter-Agency Committee on Gender Statistics (IACGS), the Commission worked closely with the National Statistical Coordination Board (NSCB) and the National Statistics Office (NSO) in continuously influencing the updating of the statistical program of the government. The following were the accomplishments for the period:

- **Global Forum on Gender Statistics**  
The PCW served as member of the Local Organizing Committee of the Third Global Forum on Gender Statistics conducted on October 11-14, 2010 at the EDSA Shangrila Hotel with the purpose of promoting the advancement of gender statistics among decision makers and all other user groups at the international, national, regional and sub-regional levels. The forum provided opportunity for strengthening countries' capacities in producing gender statistics, which necessitate collecting gender sensitive data.

- **National Convention on Statistics**

The PCW hosted a session on Gender Statistics during the **11th National Convention on Statistics (NCS)** held at the EDSA Shangri-la Hotel from October 4-5, 2010. Organized by the Philippine Statistical System, the 11th NCS is a triennial convention that features statistical paper presentations and discussions on topics addressing current national and global concerns. The Session on Gender Statistics featured two technical papers on women's economic empowerment, namely: *Baseline Study on Women Microentrepreneurs (WME) and Women Workers in the Microenterprise (WWME) in Real, Infanta and Gen. Nakar (ReiNa)*, Quezon presented by the Quezon GREAT Women Project Team, and *Improving the Way We Measure the Increasing Contribution of Women in Nation-Building* by Dr. Romulo Virola et. al. of the National Statistical Coordination Board (NSCB).

***Secretariat Support to the Operation of the Inter-Agency Council on Violence Against Women and Their Children (IACVAWC)***

As the designated Secretariat of the Inter Agency Council on Violence Against Women and Their Children (IACVAWC), the PCW facilitated the convening of the regular quarterly meetings of the Council for 2010. The 15<sup>th</sup> and 16<sup>th</sup> regular meetings resulted in the adoption of the **Joint Memo Circular on the Creation of Local Committee on Anti-trafficking and VAWC** and the enhancement of the draft Guidelines on Gender Sensitive Portrayal of Women in Media. The meeting also served as the venue for the members to update the Council on VAW-related projects being implemented by their respective agencies.

- ***National Assessment Forum on RA 9262 and RA 8353***

In line with the effort to ensure that services for victim-survivors of VAW are made gender-responsive, the PCW with the support of the IACVAWC, planned for the conduct of the *National Assessment Forum on RA 9262 and RA 8353* set in April 2010. A full-blown proposal outlining the steps to be undertaken in preparation for the actual forum including an assessment tool was prepared by PCW. Taking into consideration the possible effect of the national elections to the leadership in both national and local governments, the Council decided to re-schedule the actual forum in 2011 to ensure maximum participation from both LGU and NGA service providers.

***Inter Agency Council Against Trafficking in Persons (IACAT)***

As a member of the Inter-Agency Council Against Trafficking in Persons, the PCW participated in regular meetings of the Council.

The Commission also participated in the *“Dialogue on Human Trafficking between Civil Society and Leaders in Government.”* Organized by the Association of Child Caring Agencies of the Philippines, Blas F. Ople Policy Center, Philippine Center for Islam and Democracy, and the Visayan Forum Foundation Inc., the Dialogue resulted in the identification of efforts to combat human trafficking in the Philippines and the gaps of the current anti-trafficking law.

***Working Group on the Establishment of Barangay VAW Desk***

In compliance with Section 12.D of the MCW IRR, the Commission convened a working group composed of representatives from the Department of the Interior and Local Government (DILG), the Department of Social Welfare and Development (DSWD), the Department of Health (DOH), and the Department of Education (DepEd) to formulate the standards and

guidelines in the establishment of Violence Against Women Desk in every barangay. Two meeting cum write-shops were conducted by the working group, which resulted in the endorsement for the agency heads to sign the **Joint Memorandum Circular (JMC) on the Guidelines in the Establishment of the VAW Desk in Every Barangay**. The JMC which was signed by the Secretaries of DILG, DSWD, DOH and DepEd, and the Executive Director of PCW was issued on December 9, 2010.

### ***Sexual and Gender-Based Violence Sub-Cluster and UN Programme on Humanitarian Assistance***

The Commission actively participated in the series of meetings of the Sexual and Gender-Based Violence (SGBV) sub-cluster, one of the humanitarian clusters that the UN created in response to humanitarian situations. The meetings served as venue to discuss key activities that have been programmed for the SGBV 2010 Action Plan as well as identify initial activities for 2011. The other clusters include protection, camp coordination and management/shelter, health, food security, nutrition, WASH, education and early recovery.

An SGBV Gender Mainstreaming Workshop was also conducted on December 13-14, 2010 in order to mainstream gender perspectives and SGBV prevention measures into the work of selected humanitarian clusters and strengthen inter-cluster coordination for SGBV response.

### ***CEDAW Optional Protocol***

The Commission also participated and provided inputs during the meetings called for by the Presidential Committee on Human Rights (PHRC) and the Departments of Foreign Affairs (DFA) Office for United Nations and Other International Organizations, to respond to the findings of the UN Committee on the Elimination of All Forms of Discrimination Against Women (CEDAW) on the case of Ms. Karen T. Vertido. Ms. Vertido through her legal counsel sent a communication to the Committee using the CEDAW Optional Protocol. The meeting considered the positions submitted by the Commission, PHRC, DFA, the Office of the Solicitor General, and the Department of Justice. The Philippine Government is due to send its official response to the Committee in February 2011.

### ***National Summit on Family Courts***

The Commission participated in the National Summit on Family Courts: Strengthening the Multi-Sectoral Framework on the Protection of Family, Women, and Children Summit held on March 12 at Manila Hotel.

Notably, the “Summit Doables” presented by Justice Conchita Carpio Morales in her synthesis include the “Uniform implementation of the Supreme Court (SC) Administrative Circular issued to Regional Trial Courts on nonpayment of docket fees by PAO clients and speedy disposition of cases involving violence against women and children and children in conflict.”

The Summit was organized by the Supreme Court, through its Committee on Gender Responsiveness in the Judiciary Sub-Committee on Training and Capacity Building, in partnership with the Philippine Judicial Academy and the Philippine Judges Association.

### ***Convened MDG 3 Cluster***

The PCW convened the first MDG 3 Cluster Meeting which was attended by majority of the national government agencies who play a role in the attainment of MDG 3, including DepEd, CHED, TESDA, DOLE, NEDA, NYC, etc. The cluster is created to enhance inter-agency coordination and cooperation in the achievement of MDG 3 (Gender Equality).

#### **4. UN, ASEAN, and other international documents, resolutions, programs integrated with gender perspective**

PCW officials and staff represented the Philippine government to international (UN, ASEAN) fora and workshops on topics related to women's empowerment and gender equality. The Commission also reviewed and prepared comments/updates on responses to several UN related documents such as the UN General Assembly Resolution 63/155 (Trafficking in Women and Girls) and UN General Assembly Resolution 63/156 (Intensification of Efforts to Eliminate All Forms of VAW). Likewise, PCW provided inputs to the Country Reports on International Covenant on Civil and Political Rights (ICCPR) and International Convention on the Elimination of All Forms of Racial Discrimination (ICERD).

PCW participated in the Consultation Meeting of the Department of Labor and Employment on the Philippine Compliance Report on Ratified ILO Conventions. PCW provided updates on the implementation of ILO Conventions 100 (Equal Remuneration), 111 (Discrimination in Employment and Occupation) and 122 (Employment Policy Convention) .

The Commission participated in the Department of Labor and Employment Tripartite Partners on Decent Work for Domestic Workers. PCW reviewed and provided inputs on the "Brown Report" or the Proposed Texts for the ILO Convention and Recommendation on Decent Work for Domestic Workers.

### ***Delivering as One on Violence Against Women Global Consultation***

The Commission participated in the Global Consultation "Delivering as One on Violence Against Women" held in New York City on November 3-4, 2010. The said event brought together representatives from UN Country Offices and governments from its ten pilot countries where the Philippine contingent presented the lessons that were captured from initiating and implementing the UN Joint Programme on Violence Against Women.

### ***United Nations Commission on the Status of Women (UN CSW)***

From 1-12 March 2010, the Commission on the Status of Women (UN CSW) undertook a fifteen-year review of the implementation of the Beijing Declaration and Platform for Action (BPfA) and the outcomes of the twenty-third special session of the General Assembly. Emphasis was placed on the sharing of experiences and good practices, with a view to overcoming remaining obstacles and new challenges, including those related to the Millennium Development Goals.

### ***ASEAN Commission on the Promotion and Protection of the Rights of Women and Children (ACWC)***

The PCW as member of the ASEAN Committee on Women (ACW) together with the DSWD as member of the Senior Officials Meeting on Social Welfare and Development (SOMSWD) worked on the establishment of the ACWC. On 07 April 2010, the ASEAN Commission on the

Promotion and Protection of the Rights of Women and Children (ACWC) was launched during the 16<sup>th</sup> ASEAN Summit in Ha Noi, Vietnam. The PCW facilitated the selection process for the women's rights representative to the ACWC.

### ***Ninth Meeting of the ASEAN Committee on Women (ACW)***

As the ACW focal agency in the country, the PCW participated in the 9<sup>th</sup> meeting held in Siem Reap, Cambodia on November 15-16, 2010. The PCW representation presented a country paper on Gender Mainstreaming and Budgeting in the Philippines and provided inputs on the draft ACW Work Plan (2011-2015), and on the deliberation regarding the holding of a Parliamentary ASEAN Ministerial Meeting on Women, among others.

### ***APEC Women Leaders Network (WLN) and Gender Focal Point Network (GFPN)***

The PCW is the focal agency for APEC Gender Focal Point Network (GFPN) and a member of the Women Leaders Network (WLN). The 15th Women Leaders' Network Meeting, comprised of over 500 women and men from the business, government, academia and civil society, met in Tokyo on 19-21 September 2010. In recognition of the importance of women's economic contribution and participation in order to promote dynamic economic growth, they discussed the theme of Creation of New Global Economic Activities by Women - Realization through people, nature and culture.

The Gender Focal Point Network (GFPN) provides a mechanism to integrate gender considerations into APEC activities and to assist APEC officials to implement the *Framework for the Integration of Women in APEC*. Following the WLN meeting in 2010 is the 8<sup>th</sup> Gender Focal Point Network (GFPN) Meeting, from September 22-23, 2011. The PCW presented the Philippine report on the *Implementation of Framework for the Integration of Women in APEC*.

### ***International Training Programme on Equal Status and Human Rights of Women***

Held on 1-4 March 2010, the PCW attended the International Training Programme on Equal Status and Human Rights of Women in Bangkok, Thailand. This is a follow-through to the first Seminar on the Equal Status and Human Rights of Women (SEAHUWO) held in 2008 in Cambodia. The follow-up workshop was intended to create improved possibilities for knowledge sharing among alumni on lessons learned from implemented knowledge and skills gained from the first SEAHUWO.

### ***Expert Group Meeting on Good Practices in National Action Plans on VAW, Sept. 13-15, 2010, (Trinidad and Tobago)***

The United Nations Division for the Advancement of Women of the Department of Economic and Social Affairs, in collaboration with the United Nations Economic Commission for Latin America and the Caribbean (ECLAC)/Subregional Headquarters for the Caribbean, convened an expert group meeting on good practices for the development and implementation of national action plans on violence against women, held at ECLAC/Subregional Headquarters for the Caribbean, Port-of-Spain, Trinidad and Tobago, from 13-15 September 2010. Executive Director Verzosa, selected as one of the experts from the region, prepared a discussion paper on various national action plans of the country including the National Action Plan on Women, Peace and Security, National Human Rights Action Plan (NHRAP), National Strategic Action Plan Against

Trafficking in Persons, and the Strategic Plan on Anti Violence Against Women and their Children, among others.

Aside from the aforementioned, the Commission also participated in the following international events:

- *Gender Equality Action Assembly, March 19-20, 2010 (Rio de Janeiro, Brazil)*
- *UN ECOSOC Meeting and campaign for Philippine CEDAW Expert Candidature, June 22, 30, 2010 (New York, USA)*
- *United Nations Development Programme Gender Community of Practice (Bangkok, Thailand) September 12-16, 2010*
- *Capacity Development Workshop on UNSCR 1325 "Women, Peace and Security" organized by the UNFPA and UNIFEM (UN Women), Bangkok, Thailand, October, 2010.*
- *Empowerment Seminar of Japan National Women's Education Center (November-December 2010)*

**5. Information systems to make data and information on gender and women's concerns available and accessible for GAD planning, policy making and advocacy are in place**

***Establishment/Maintenance of GAD Information Systems and upgrading of ICT Facilities***

For the period, maintenance/upgrade of the Philippine Gender and Development (PhilGAD) Portal

The PCW website was continuously maintained and made available to the public (PhilGAD Portal) a total of 100,488 hits were recorded by end of the year. Work on the upgrade of the Content Management System was initiated during this period.

To promote the information available in the PCW website, as well as advocate the creation of GAD webpages in agency/ LGU websites, the PCW conducted two learning sessions on partner website development with GAD and WEE resources. The sessions were held in Leyte and the PALMA Alliance and attended by the LGU's content writers and IT staff.

***Piloting the National VAW Documentation System***

The PCW with support from the UN Joint Program to Eliminate VAW executed by United Nations Population Fund (UNFPA) is developing a secure web-based documentation system that will facilitate and integrate the collection of standardized data on violence against women (VAW) from concerned government agencies, local government units and other service providers handling VAW cases. The system was piloted with service providers in ten areas namely: Baguio City, Olongapo, Quezon City, Naga City, Masbate Province, Aklan Province, Bohol Province, Sultan Kudarat Province, Davao City, and Agusan Del Sur. The Commission and DSWD, PNP and Women's Crisis Center, with the assistance of a consultant conducted series of orientation sessions in the said sites to discuss the VAW intake-form and the role and expectations as pilot sites, and anti-VAW laws covered by the system. Specific reports on VAW related data on the piloting phase are expected to be generated by second semester of 2011.

The piloting phase of the National VAW Documentation System is still on-going. After orienting the pilot sites about the project and generating inputs and comments on the intake forms during the first half of the year, the PCW, with its software consultant finalized the intake forms and the required data fields for the web-based system. The beta version of the system software was developed during this period. To acquaint the data encoders and users on using the system, a Software Training for data encoders and project partners was conducted on at the National Computer Center in Quezon City on August 31, 2010.

### ***Updating/Maintenance of statistical data collection***

Part of the efforts to ensure the availability of data and information about women include the compilation and updating of databases on women population, women in the labor force, women OFWs, PNP VAW reports, health, education, politics and governance. These data can be found in the Women's Fact Sheet released twice a year—during women's month in March and national statistics month in October.

### ***Production/Printing of Laws and other IEC Materials on Women***

Despite budget limitation, the PCW was able to reprint 14,520 and distribute 12,695 brochures of laws on women; and distribute 15,482 and reprint 27,500 brochures and copies of the Magna Carta of Women (MCW) and its IRR. The 1000 copies of VAWC Referral System Guidelines were also produced and distributed to clients, stakeholders and the general public.

## **6. Media and public advocacy/information campaigns on gender issues**

### ***Coordination on the national celebration of Women's month***

PCW, in coordination with the City of Taguig held a Kick-off activity where various services such as health, legal, and employment/livelihood were availed by women. It partnered with GO NEGOSYO for the celebration of Women's Day at the World Trade Center.

During the celebration of Women's Day, PCW organized the following advocacy fora which were attended by women and groups:

- On Political Participation, segment was entitled "Babae Tatakbo Ka Ba? A Forum on Women's Participation and Representation in Politics"
- On Marriage and Family Relations, segment was entitled "Karapatan Mo, Alamin Mo! Forum on Marriage and Family Relations"
- On the State of Microfinance in the Philippines, segment was entitled "Microfinance: Pautang lang ba ito?"

### ***Conduct of 18-Day Campaign to End VAW***

The Commission once again spearheaded the annual commemoration of the 18-Day Campaign to End VAW, with the theme "*Magna Carta ni PiNay, Gaging Tunay: Karahasan sa Kababaihan, Wakasan!*"

Various activities were conducted during the Campaign period from November 25 to December 12, highlights of which are as follows:

1. Kick-off activity “Be Fit to Fight VAW: Self Defense for Women” held at the Mendiola grounds and participated in by students from various schools and universities in Manila. Secretary Sonny Coloma of the Presidential Communications and Operations Office graced the event, where a discussion on tips for young people to detect and get out of abusive relationships and practical demonstration of self defense techniques were presented.
2. An Orientation on the Role of Men and Boys in the Elimination of VAW was conducted in partnership with the Men Opposed to VAW Everywhere (MOVE) Philippines Inc. and the Philippine Women’s University (PWU) with assistance from United Nations Population Programme. This was participated in by students from different schools and universities.

The events generated positive response from the different audiences, who signed up and pledged their commitment to end VAW. These commitments can be viewed in the Philippine GAD Portal - <http://www.ncrfw.gov.ph/index.php/pledges-support/484-18-day-campaign-2010-commitments>.

The Commission also produced and disseminated the following information and advocacy materials for the Campaign:

1. 18-Day Campaign to End VAW briefier/flyer which contain information about the campaign, its objectives, and the line-up of major events for the year
2. VAW info fan, which is a handy reference containing basic information about VAW, recent VAW statistics from the 2008 National Demographic and Health Survey, signs of an abusive relationship, safety tips, and help lines
3. 18-Day Campaign to End VAW buttons and sign pen as campaign collaterals and token for guest speakers

### ***Public awareness campaigns***

As a result of intensive coordination with media partners for the media campaigns, 14 news releases and 32 photo releases were disseminated; 3 media statements were picked up by media outfits; 23 radio and TV interviews were conducted; 24 episodes of *Tinig ng Kababaihan* radio program were produced in coordination with the Bureau of Broadcast Services (BBS); 1 radio plug on the MCW was aired; 1 AVP on the MCW was produced and shown during the activities of the 18-Day Campaign to End VAW; 2 letters were sent to advertising firms who violated the Section 19 provision on the Non-discriminatory and Non-derogatory Portrayal of Women in Media and Film of the MCW; and 2 E-Women quarterly e-newsletter were sent to stakeholders.

- Pursuant to Section 19 of the MCW IRR, the Media and Gender Equality Committee (MGEC) was formed with the Presidential Communications Operations Office (PCOO), then Office of the Press Secretary (OPS), at the helm. Under the law, the MGEC is tasked to produce three documents, namely the Gender Equality Guidelines, Code of Ethics for Media, and Media Guidelines to Protect Women from Discrimination in Media and Film. These are envisioned to help the MGEC “promote gender mainstreaming as a framework and affirmative action as a strategy” in monitoring and evaluating the implementation of gender

- equality guidelines in all aspects of management, training, production, information, dissemination, communication, and programming in Media. Other members of the MGEC include the PCW, attached agencies of the PCOO, National Telecommunications Commission (NTC), Movie and Television Review and Classification Board (MTRCB), Film Academy of the Philippines (FAP), Film Development Council of the Philippines (FDCP), Optical Media Board (OMB), National Commission for Culture and the Arts (NCCA), some women's media NGOs, and various self-regulatory bodies such as the Kapisanan ng mga Brodkaster ng Pilipinas (KBP) and the Philippine Association of National Advertisers (PANA).
- As part of the 18-day Campaign to End VAW, the Media and Gender Equality forum on the role of media in promoting Non-Discriminatory and Non-Derogatory Portrayal of Women in Media, Film and Advertisement was held on December 8, 2010, in partnership with the Presidential Communications Operations Office (PCOO) and the Media Gender Equality Committee (MGEC). The forum aimed to raise awareness of media practitioners on gender issues particularly violence against women, and to learn from the sharing of media practitioners on their efforts to promote positive images of women in media and to stop perpetuating social stereotypes. Key journalists and media/film personalities such as Mr. Boy Abunda, Ms. Laurice Guillen, Ms. Karen Davila, , Bb. Joyce Bernal served as Resource Persons during the forum. Ms. Kara David moderated the 'talk show' and Ms. Grace Llamanzares, Chair of MTRCB and co-sponsor of the event gave the Closing Remarks. Partners in media, government and non-government media institutions participated in the event.

### ***Implementation of Media Relations, Public Advocacy and Information Communications Programs***

- The PCW strengthened its public advocacy through the following initiatives:
- Organized an advocacy forum entitled, “Babae Tatakbo Ka Ba? A Forum on Women’s Participation and Representation in Politics,” in celebration of the Women’s Month.
- Co-organized the Launch of the National Action Plan on Women, Peace and Security in Miriam College in March 2010.
- Co-organized the Launch of the State of the World Population Report of the UNFPA in October 2010.
- Provided technical inputs to the MCW orientation for mayors in Regions 4A, 4B and 5 and MCW orientation for governors in July 2010) organized by the Local Government Academy

## **MFO 2: TECHNICAL ASSISTANCE (TA) AND CAPACITY BUILDING SERVICES ON GENDER MAINSTREAMING**

Interventions under this MFO are expected to result in increased number of agencies/LGUs with GAD-related policies, programs and in services; functional and institutionalized TA; and

increase in number of partnerships forged with Civil Society Organizations (CSOs), academe and other groups.

## **1. Delivery of technical assistance on gender mainstreaming to priority national government agencies, LGUs and other key partners**

### *Technical Assistance (TA) sessions conducted for national agencies, LGUs and other institutions*

**PCW provided a total of 190 TA sessions to national government units, LGUs, schools and universities, non-government organizations and individuals.** Topics discussed during these technical assistance sessions include: gender analysis, GAD planning and budgeting, gender sensitivity, Anti-VAW laws (RA 9262, 9208), Magna Carta of Women and its IRR, National Human Rights Action Plan (NHRAP), UN CEDAW and its Concluding Comments, and VAW performance standards, among others.

- Among the agencies and LGUs provided with TA are the following: DOF, DILG, OPAPP, NCIP, CSC, NEDA, DOST, DTI, DOLE-OSHC, DENR, COA, RTVM, BCS, OPS, DOJ, DepEd, DSWD, NAPOLCOM, DOH, CHED, Senate, TESDA, PhilHealth (13 regional offices), PNP, DOH, BJMP, DOJ, DOF, DepEd, NYC, NCIP, CWC, Bureau of Fire Protection, NTRC, BIR-CAR, PMAP CALABARZON, Ifugao province, Mt. Province, and Metro Naga Development Council;
- As for non-government organizations and SUCs, the following received technical assistance from PCW: De La Salle University, Ateneo De Manila University, Geneva Call (a Swiss-based NGO working for the promotion of human rights, including women's human rights and international humanitarian law among non-state actors), , International Seafarers Action Center Philippines Foundation, Tacloban City's National Maritime Polytechnic, Privatization and Meeting Office, Philippine Science High School, ERDB.

Below are some of the details of the TA sessions conducted:

- DOJ during the Training on Gender and Development Monitoring and Evaluation, under their Enhancing Gender Responsiveness in Justice Reform Project. The technical assistance focused on DOJ's role in recent GAD-related policies particularly the MCW, the National Human Rights Action Plan, the National Action Plan on Women, Peace and Security, and updates on the assessment of the Philippine Plan for Gender-Responsive Development. Held on May 13-15 in Tagaytay, the training was participated in by selected DOJ officials, technical officers and administrative and finance officers.
- Series of training on the prevention of VAW and GAD Planning and Budgeting were conducted by DepEd. This was held in Davao City, Tacloban City and Pagsanjan, Laguna respectively. PCW served as resource person on the session on GAD Planning and Budgeting. PCW also developed the training design for the 5-day training.
- A consultative meeting with DSWD was held on the proposed conduct of Gender Sensitivity Training for DSWD Field Officers. The training design was developed with inputs coming from the meeting where topics to be discussed and schedule were even out.

- Joint-Orientation on GAD Planning and Budgeting and Monitoring and Evaluation on GAD to DOJ and PNP in partnership with the University of the Philippine Center for Women's Studies
- Integration of Migration, Gender Sensitivity and Life Skills to the 1<sup>st</sup> Year Career Pathways in Technology and Livelihood Education (CP-TLE) Curriculum which is a joint project of DEPED and UNFPA Joint-Programme on Youth, Employment and Migration
- Training on Mainstreaming GAD in the Comprehensive Development Plan (CDP) Process in Metro Naga Development Council;
- Technical support to strengthening of 6 Municipal Technical working Groups for the GREAT Women Project in PALMA, North Cotabato

***Other agencies and LGU mechanisms/networks provided with TA to integrate GAD***

To assist partner local government units (LGUs) in the implementation of the gender component project funded by the UNFPA, PCW provided orientation session on the VAW Performance Standards to the province of Eastern Samar Province and its three pilot municipalities namely: Llorente, Sulat and Maydolong. During this TA session, social workers, police officers, health officers, planning officers and MLGOOs in the UNFPA pilot sites were oriented on the standards. The session resulted in the identification of plans to address the gaps in meeting the standards.

The PCW also launched the *Guidelines in the Establishment and Management of a Referral System on Violence against Women and Children at the Local Government Unit*, which aims to have an integrated and coordinated community response to victims of VAW. It provides a multidisciplinary and gender-sensitive response to ensure the safety of the women and children victims of violence and the accountability of the perpetrators. To ensure that LGUs will be able to apply the provisions of the guidelines, the PCW conducted a 'Trainers' Training workshop on the use of VAW Referral System for LGUs. The training was held in June 2010 where PCW served as over-all facilitator and provided inputs on the VAW Documentation system. Participants to the training were the regional and provincial GAD focal persons from the ten UNFPA pilot LGUs.

***Regional Project Women's Empowerment in Politics and Decision-Making (funded by Paz Y Desarrollo and AECID)***

The PCW participated in preparatory meetings and project appraisal meetings to conceptualize the Regional Project Women's Empowerment in Politics and Decision-Making. This project shall be done jointly by the PCW, Women and Gender Institute of Miriam College and PILIPINA. A Memorandum of Understanding was forged in December 2010. This program aims to foster and democracy in the region through real, effective and equal involvement of women and men by supporting regional participation initiatives that serve as forums of debate and analyses; Strengthening democratic governance for gender equality, promoting women's participation at different public administration strata; and by promoting women citizenship rights campaigns to raise their civic participation rights and their representation at all levels of society

*Participation in local conferences/meetings/fora related to women and GAD which served as venue for PCW to further push its advocacy*

PCW's advocacy on gender equality and women's empowerment were raised in the following:

- Millennium Development Goals Costing Forum
- Human Rights-Based Approach Workshop
- State of the World's Indigenous Peoples
- Launching of the UNDP-NCIP Project on Strengthening Indigenous Peoples' Rights
- UN Joint Program Partners Forum

As part of the continuous capacity building, PCW staff participated in the following trainings:

- Gender Sensitivity Training for PCW new employees (Punta De Fabian, Baras, Rizal) July 26-28, 2010
- Participatory Gender Audit Training (MMLDC, Antipolo) September 20-24, 2010
- "The Limits of a Development Approach to the Population Question and the Power of a Rights-Based Approach" Forum
- Forum on Challenges to Good Governance – Tackling Corruption: Transforming Lives
- Training of Trainers on Gender Sensitivity Seminar by Civil Service Commission, Manila

## **2. Strengthening/Sustaining GAD Mechanisms**

### *Men Opposed to VAW Everywhere (MOVE)*

Since its organization in 2007, the PCW continues to support the Men Opposed to VAW Everywhere (MOVE) in its advocacy efforts to eliminate all forms of VAW. For the first semester of 2010, the PCW assisted the MOVE in preparing for its General Membership Assembly by providing funds for the conduct of three (3) meetings among its officers and board members. With support from the UNFPA project, PCW facilitated the participation of MOVE in the orientation sessions to organize local MOVE chapters in Sultan Kudarat province, DSWD Region 4-A, Dangerous Drug Board, DSWD ERPAT summit and in the PNP summit.

Together with the DILG, the PCW supported the Men Opposed to VAW Everywhere (MOVE) Philippines, Inc. in the conduct of their 2<sup>nd</sup> General Assembly on July 30, 2010. DILG Secretary Jesse M. Robredo graced the event, where he also pledged to never commit, condone or remain silent about VAW.

The Commission also continues to support MOVE through capacity building activities under the United Nations Population Fund Project. A Seminar-Workshop on Organizational Development and Management for MOVE was conducted on November 4-5, 2010 with Asian Institute of Management Professor Andy Ferreria as resource person. It resulted in the revision of the vision and mission statement of the organization, and the finalization of their Strategic Plan for the period 2010-2015.

### *Gender Resource Centers (GRCs)*

The PCW focused on strengthening the Gender Resource Centers including regularly updating and maintaining a database of active gender experts and advocates. Also, PCW undertook preparatory steps to establish a Gender Resource Center in Region III, in coordination with

### ***Regional GAD Committee (RGADC)***

The PCW continues to update and maintain the Regional GAD Committee Matrix providing a profile of the six (6) RGADCs across the country specifically in Regions IV-A, VI, VII, XI, XIII and ARMM.

## **MFO 3: GAD MONITORING AND EVALUATION**

Under this MFO performance is measured based on the following: (a) clearly defined GAD indicators in M&E of Key Government Agencies; (b) completion of major monitoring reports on the extent of implementation of national and international policies and; (c) increase in number of key agencies addressing priority GAD-PAPs.

### **1. Assessment of Philippine Plan for Gender-Responsive Development (PPGD)**

The PCW and the Women's Action Network for Development, Incorporated (WAND) signed a Memorandum of Agreement for the latter to carry out the desk review of relevant literature and to research on the implementation of the PPGD, particularly by the government entities.

The key activities implemented were:

- Preparation of the first draft of the PPGD report by WAND which were endorsed to the different divisions of the PCW for review and enhancement.
- Conduct of data validation in selected areas of NCR, regions IV A and B (CALABARZON and MIMAROPA), and V (Bicol). In the Visayas, the areas were regions VI (Western Visayas) and VIII (Eastern Visayas) and in regions IX (Zamboanga Peninsula) and X (Northern Mindanao) in Mindanao.

The project resulted in enhanced capacity of PCW and key partners to use CEDAW as a key reference in the development of framework for the PPGD assessment. The results of the PPGD assessment were also used as inputs during the development of the Philippine Development Plan 2012-2016.

### **2. Compliance to Reporting Obligations as the National Machinery on Women**

#### ***Preparation of the 7<sup>th</sup> and 8<sup>th</sup> Philippine Country Report on CEDAW.***

- The first draft of the CEDAW Report was completed which consists of the following sections: Definition of Discrimination Against Women, Obligations to Eliminate Discrimination, Development and Advancement of Women, Acceleration of Equality between Men and Women, Sex Roles and Stereotyping, Exploitation of Women, Political and Public Life, International Representation and Participation, Nationality, Education, Employment, Equality in Access to Health, Social and Economic Benefits, Rural Women, Equality in Law and Civil Matters, and Equality in Marriage and Family Life.

- The Report was validated with various agencies and groups through a forum attended by 106 participants from various national government agencies, local government units and non-government organization. This activity generated additional information and data needed for enhancing the draft report.
- Preparation of the 7<sup>th</sup> and 8<sup>th</sup> Philippine Country Report on CEDAW

After the presentation of Draft 7<sup>th</sup> and 8<sup>th</sup> CEDAW Report to various agencies and groups, the draft was again improved incorporating the additional information and data supplied by both government and non-government agencies.

The enhanced draft was then presented to a panel of select GAD experts who provided their inputs/insights/comments. An outline during the meeting with the experts was arrived at and it was also agreed that the report will focus on results.

### ***Accomplishment Report of the Interagency Committee on Violence Against Women(IACVAWC) for 2009***

As Secretariat to the IACVAWC, the PCW is tasked to consolidate and package the annual accomplishment report of the Council which contains the accomplishments of member-agencies and non-government organizations with programs and services on VAW. The PCW requested the member agencies of the Council to provide inputs to the 2009 accomplishment report. The consolidated report was presented and approved by the Council in their October 2010 meeting.

### ***Completion of UNJP Support for MCW IRR Formulation Project***

Following the adoption of the MCW IRR, the Commission wrapped-up its Project with the United Nations Fund for Women (UNIFEM), now called UN Women, under the UN Joint Programme to facilitate the implementation of the CEDAW concluding comments, specifically its support for the formulation of the MCW IRR.

### ***2010 Mid-Year and Year-End Integrated Review of the UNFPA 6<sup>th</sup> Country Programme***

The UNFPA 6<sup>th</sup> Country Programme conducted an integrated review of the accomplishments of the three core programme components (*Reproductive Health, Population Development Strategies and Gender*) *vis-à-vis* the 6<sup>th</sup> Country Programme outcomes and output indicators, in July 2010. Issues on programme integration and sustainability of RH, PDS and Gender were also identified and discussed. The review also served as a venue for crafting strategic approaches to accelerate efforts to address gaps and arrive at measures to ensure sustainability.

As component manager for gender, the PCW in line with the implementation of the UNFPA 6<sup>th</sup> Country Programme project also guided the conduct of the Mid-Year Review among project implementers from national agencies and pilot LGUs. During the said meeting the results of the UNFPA End-Project researches were presented highlighting the lessons learned from the last four (4) years of project implementation.

As a follow-through activity, another integrated review was conducted in December 2010 to look at the implications of the global and national agenda, the results of the 6<sup>th</sup> Country Programme evaluation report and the comparison between the results of the 6<sup>th</sup> Country Programme end-line and baseline surveys on the 2011 UNFPA-supported annual work plans and the exit strategies.

The Project provided financial support amounting to USD 14,000 for three major activities contributing to the completion of the IRR namely, (1) hiring the services of a legal and governance expert as IRR consultant, (2) regional consultations in Luzon and Metro Manila, and (3) regional consultation for the Visayas. The packaging and initial publication of the MCW Primer containing the full text of the law and its IRR was also funded under the project.

### **3. Review of agency GAD Plans**

As the agency mandated by law to monitor and coordinate the implementation of GAD Budget Policy, the PCW reviewed the agency GAD Plans and budget of 69 agencies. Suggestions for enhancements of GAD Plans for FY 2011 were provided to the following:

- For human rights-related agencies: Department of Justice; Department of Social Welfare and Development (DSWD), Philippine National Police (PNP), Commission on Human Rights (CHR), National Police Commission (NAPOLCOM), Armed Forces of the Philippines (AFP), Philippine Navy, Philippine Air Force, Bureau of Immigration (BI), Bureau of Jail Management and Penology (BJMP), Commission on Population (POPCOM), Sandiganbayan and Court of Appeals (CA)
- For governance-related agencies: Department of Interior and Local Government (DILG), Department of Finance (DOF), Office of the Presidential Adviser on the Peace Process (OPAPP) and National Commission on Indigenous Peoples (NCIP)
- For economic-related agencies: Department of Trade and Industry-Office of the Secretary, Philippine Trade Training Center (DTI-OSEC), Department of Trade and Industry-Cottage Industry Training Center (DTI-CITC), Technical Education and Skills Development Authority (TESDA), Department of Science and Technology (DOST), Philippine Health Insurance Corporation (Philhealth) and People's Credit and Finance Corporation (PCFC)
- For statistical agencies: National Statistics Office (NSO), National Statistical Coordination Board (NSCB)

## **4. ACCOMPLISHMENTS UNDER THE GREAT WOMEN PROJECT**

### **Component 1: Capacity Development of the National Women's Machinery for Women's Economic Empowerment**

#### ***GAD Budget Report***

A total of 160 GAD plans were submitted to PCW. Fifty four (54) of them were reviewed and 23 were endorsed. Data and information on GAD Budget such as compliance, trends of submissions, allocations and expenditures, trends of 5% allocation, trends of allocations and

utilization rate, types and quality of PPAs served as inputs to the Gender Budget Study done by Ms. Illo and CEDAW Report by Dr. Amar Torres.

For this component, the activities were focused on the following:

- Capacity development on mainstreaming gender in the LGU planning processes, and on performance-based budgeting;
- Development of other capacity development (CD) plan implementation tools such as learning contracts, pre- and post-training evaluation tools, capdev protocol and criterion for selection of participants for specific CD activities; and
- Conduct of orientation and feedback workshops series in Luzon, Visayas and Mindanao to enhance and improve financial reporting and fund liquidation guide for LGUs and NGAs.

### **Component 2: National Enabling Environment for Sustainable Economic Activities of Women**

The PCW engaged in the following activities under the GWP's Component 2:

- Conduct of assessment meetings/workshops of government partners' implementation of their respective first work and financial plans, and identifying next steps for catching up or wrapping up;
- Participation in the National Micro, Small and Medium Enterprises (MSME) Development Plan (2010-2016) regional consultations which was led by the Department of Trade and Industry; and
- Preparatory work for the first CD activity for NGA partners which include the conduct of training of technical advisers on gender analysis.

### **Component 3: Local Enabling Environment for Women's Micro Enterprises**

For Component 3, the following were implemented:

- Completion of review and enhancements of the second work and financial plan (WFP) for the Pigcawayan, Pikit, Alamada, Libungan, Midsayap and Aleosan (PPALMA) Alliance and Quezon (provincial and municipal), and revision and finalization of the Memorandum of Agreement to incorporate the new work plan;
- Conduct of the follow-through training for technical advisers on gender analysis for LGUs which was held for four (4) days;
- Development and completion the Local Area Coordinator (LAC) appraisal system; and
- Finalization of the Score Card for Component 3 including roll-out as basis for planning and monitoring of the second WFP.

### ***GREAT Women and UNFPA Project Partners***

- Conducted the PALMA GREAT Women Project Work Plan Finalization Workshop
- Provided technical inputs on the Women's Month Celebration of PALMA Alliance
- Facilitated the signing of the PCW-GWP and PALMA Alliance Memorandum of Agreement 2010-2013
- Provided technical inputs to the conduct of Gender-Responsive Local Development Planning of PCW-UNFPA Project in Mt. Province
- Accomplishments under the GREAT Women Project  
National Enabling Environment for Sustainable Economic Activities of Women's Micro Enterprises

### **Capacity Development Activities with NGA partners**

*Component 2 conducted 2 batches of Training of Technical Advisors on Gender Analysis where 71 NGA technical staff was trained. Monitoring of the catch up plans showed that 19 of the trained staff were able to provide technical assistance within their agencies.*

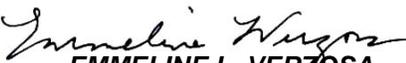
*The capacity development activities conducted by the National Government Agencies were able to reach 365 women micro-entrepreneurs in the 8 GWP project sites.*

### **Partnership with National implementing agencies**

*To determine the status of implementation the sub-projects vis-à-vis their approved Work and Financial Plan, Component 2 conducted assessment meetings with MNDC, DOLE-OSHC, DENR (EMB, FMB, and PAWB), TESDA which resulted in the preparation of Catch Up Plans.*

*Philhealth conducted focused group discussion with WMEs in Quezon, Leyte and Davao. This aimed to profile the social protection needs of the women microentrepreneurs to be integrated in the proposed partial subsidy scheme to be designed.*

Submitted by:

  
**EMMELINE L. VERZOSA**  
Executive Director